

Public Document Pack

Overview and Scrutiny Management Committee

Thursday, 12th January, 2017
at 5.30 pm

PLEASE NOTE TIME OF MEETING

Council Chamber - Civic Centre

This meeting is open to the public

Members

Councillor Fitzhenry (Chair)
Councillor Moulton (Vice-Chair)
Councillor Fuller
Councillor Furnell
Councillor Hannides
Councillor Morrell
Councillor Whitbread
Councillor Murphy
Councillor Savage
Councillor T Thomas

Appointed Members

Revd. J Williams, The Church of England
(Portsmouth and Winchester Dioceses)
Mrs U Topp, (Roman Catholic Church)
Vacancies

- Primary Parent Governor Representative;
and
- Secondary Parent Governor Representative

Contacts

Judy Cordell
Senior Democratic Support Officer
Tel. 023 8083 2766
Email: judy.cordell@southampton.gov.uk

Mark Pirnie
Scrutiny Manager
Tel: 023 8083 3886
Email: mark.pirnie@southampton.gov.uk

PUBLIC INFORMATION

Overview and Scrutiny Management Committee

The Overview and Scrutiny Management Committee holds the Executive to account, exercises the call-in process, and sets and monitors standards for scrutiny. It formulates a programme of scrutiny inquiries and appoints Scrutiny Panels to undertake them. Members of the Executive cannot serve on this Committee.

Role of Overview and Scrutiny

Overview and Scrutiny includes the following three functions:

- Holding the Executive to account by questioning and evaluating the Executive's actions, both before and after decisions taken.
- Developing and reviewing Council policies, including the Policy Framework and Budget Strategy.
- Making reports and recommendations on any aspect of Council business and other matters that affect the City and its citizens.

Overview and Scrutiny can ask the Executive to reconsider a decision, but they do not have the power to change the decision themselves.

Use of Social Media:- The Council supports the video or audio recording of meetings open to the public, for either live or subsequent broadcast. However, if, in the Chair's opinion, a person filming or recording a meeting or taking photographs is interrupting proceedings or causing a disturbance, under the Council's Standing Orders the person can be ordered to stop their activity, or to leave the meeting. By entering the meeting room you are consenting to being recorded and to the use of those images and recordings for broadcasting and or/training purposes. The meeting may be recorded by the press or members of the public.

Any person or organisation filming, recording or broadcasting any meeting of the Council is responsible for any claims or other liability resulting from them doing so.

Details of the Council's Guidance on the recording of meetings is available on the Council's website.

Southampton City Council's Priorities:

- Jobs for local people
- Prevention and early intervention
- Protecting vulnerable people
- Affordable housing
- Services for all
- City pride
- A sustainable Council

Procedure / Public Representations

At the discretion of the Chair, members of the public may address the meeting on any report included on the agenda in which they have a relevant interest. Any member of the public wishing to address the meeting should advise the Democratic Support Officer (DSO) whose contact details are on the front sheet of the agenda.

Smoking Policy:- The Council operates a no-smoking policy in all civic buildings.

Mobile Telephones:- Please switch your mobile telephones to silent whilst in the meeting

Fire Procedure:-

In the event of a fire or other emergency a continuous alarm will sound and you will be advised by Council officers what action to take.

Access is available for disabled people. Please contact the Democratic Support Officer who will help to make any necessary arrangements.

Dates of Meetings: Municipal Year 2016/17

2016	2017
16 June	12 January
14 July	16 February
11 August	16 March
15 September	13 April
13 October	
10 November	
15 December	

CONDUCT OF MEETING

TERMS OF REFERENCE

The general role and terms of reference for the Overview and Scrutiny Management Committee, together with those for all Scrutiny Panels, are set out in Part 2 (Article 6) of the Council's Constitution, and their particular roles are set out in Part 4 (Overview and Scrutiny Procedure Rules – paragraph 5) of the Constitution.

RULES OF PROCEDURE

The meeting is governed by the Council Procedure Rules and the Overview and Scrutiny Procedure Rules as set out in Part 4 of the Constitution.

BUSINESS TO BE DISCUSSED

Only those items listed on the attached agenda may be considered at this meeting.

QUORUM

The minimum number of appointed Members required to be in attendance to hold the meeting is 4.

DISCLOSURE OF INTERESTS

Members are required to disclose, in accordance with the Members' Code of Conduct, **both** the existence **and** nature of any "Disclosable Pecuniary Interest" or "Other Interest" they may have in relation to matters for consideration on this Agenda.

DISCLOSABLE PECUNIARY INTERESTS

A Member must regard himself or herself as having a Disclosable Pecuniary Interest in any matter that they or their spouse, partner, a person they are living with as husband or wife, or a person with whom they are living as if they were a civil partner in relation to:

- (i) Any employment, office, trade, profession or vocation carried on for profit or gain.
- (ii) Sponsorship:

Any payment or provision of any other financial benefit (other than from Southampton City Council) made or provided within the relevant period in respect of any expense incurred by you in carrying out duties as a member, or towards your election expenses. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.

(iii) Any contract which is made between you / your spouse etc (or a body in which the you / your spouse etc has a beneficial interest) and Southampton City Council under which goods or services are to be provided or works are to be executed, and which has not been fully discharged.

(iv) Any beneficial interest in land which is within the area of Southampton.

(v) Any license (held alone or jointly with others) to occupy land in the area of Southampton for a month or longer.

(vi) Any tenancy where (to your knowledge) the landlord is Southampton City Council and the tenant is a body in which you / your spouse etc has a beneficial interests.

(vii) Any beneficial interest in securities of a body where that body (to your knowledge) has a place of business or land in the area of Southampton, and either:

- a) the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body, or
- b) if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you / your spouse etc has a beneficial interest that exceeds one hundredth of the total issued share capital of that class.

Other Interests

A Member must regard himself or herself as having an, 'Other Interest' in any membership of, or occupation of a position of general control or management in:

Any body to which they have been appointed or nominated by Southampton City Council

Any public authority or body exercising functions of a public nature

Any body directed to charitable purposes

Any body whose principal purpose includes the influence of public opinion or policy

Principles of Decision Making

All decisions of the Council will be made in accordance with the following principles:-

- proportionality (i.e. the action must be proportionate to the desired outcome);
- due consultation and the taking of professional advice from officers;
- respect for human rights;
- a presumption in favour of openness, accountability and transparency;
- setting out what options have been considered;
- setting out reasons for the decision; and
- clarity of aims and desired outcomes.

In exercising discretion, the decision maker must:

- understand the law that regulates the decision making power and gives effect to it. The decision-maker must direct itself properly in law;
- take into account all relevant matters (those matters which the law requires the authority as a matter of legal obligation to take into account);
- leave out of account irrelevant considerations;
- act for a proper purpose, exercising its powers for the public good;
- not reach a decision which no authority acting reasonably could reach, (also known as the "rationality" or "taking leave of your senses" principle);
- comply with the rule that local government finance is to be conducted on an annual basis. Save to the extent authorised by Parliament, 'live now, pay later' and forward funding are unlawful; and
- act with procedural propriety in accordance with the rules of fairness.

AGENDA

1 APOLOGIES AND CHANGES IN PANEL MEMBERSHIP (IF ANY)

To note any changes in membership of the Panel made in accordance with Council Procedure Rule 4.3.

2 DISCLOSURE OF PERSONAL AND PECUNIARY INTERESTS

In accordance with the Localism Act 2011, and the Council's Code of Conduct, Members to disclose any personal or pecuniary interests in any matter included on the agenda for this meeting.

NOTE: Members are reminded that, where applicable, they must complete the appropriate form recording details of any such interests and hand it to the Democratic Support Officer.

3 DECLARATIONS OF SCRUTINY INTEREST

Members are invited to declare any prior participation in any decision taken by a Committee, Sub-Committee, or Panel of the Council on the agenda and being scrutinised at this meeting.

4 DECLARATION OF PARTY POLITICAL WHIP

Members are invited to declare the application of any party political whip on any matter on the agenda and being scrutinised at this meeting.

5 STATEMENT FROM THE CHAIR

6 MINUTES OF THE PREVIOUS MEETING (INCLUDING MATTERS ARISING) (Pages 1 - 2)

To approve and sign as a correct record the Minutes of the meeting held on 15th December, 2016 and to deal with any matters arising, attached.

7 FORWARD PLAN (Pages 3 - 20)

Report of the Service Director, Legal and Government enabling the Overview and Scrutiny Management Committee to examine the content of the Forward Plan and to discuss issues of interest or concern with the Executive, attached.

8 CHILDREN AND YOUNG PEOPLE'S STRATEGY 2017- 2020 (Pages 21 - 26)

Joint report of the Cabinet Member for Children's Social Care and the Cabinet Member for Education and Skills requesting that the Committee consider the draft Children and Young People's Strategy 2017-2020, attached. This will be followed by a presentation on the Children and Families Transformation Programme.

9 MONITORING SCRUTINY RECOMMENDATIONS TO THE EXECUTIVE

(Pages 27 - 32)

Report of the Service Director, Legal and Governance relating to recommendations made at previous meetings of the Committee, attached.

Wednesday, 4 January 2017

Service Director, Legal and Governance

SOUTHAMPTON CITY COUNCIL
OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE
MINUTES OF THE MEETING HELD ON 15 DECEMBER 2016

Present: Councillors Fitzhenry (Chair), Moulton (Vice-Chair), Fuller, Furnell, Morrell, Whitbread, Murphy, Savage and D Thomas

Apologies: Councillors Hannides, T Thomas, Revd. J Williams and Mrs U Topp

Also in attendance: Councillor Hammond, Cabinet Member for Transformation Projects
Superintendent Heydari, Hampshire Constabulary

32. **APOLOGIES AND CHANGES IN PANEL MEMBERSHIP (IF ANY)**

The apologies of Councillor Hannides and Reverend Williams were noted and that following receipt of the temporary resignation of Councillor T Thomas from Committee, the Service Director Legal and Governance acting under delegated powers, had appointed Councillor D Thomas to replace her for the purposes of this meeting.

33. **MINUTES OF THE PREVIOUS MEETING (INCLUDING MATTERS ARISING)**

RESOLVED that the minutes for the Committee meeting on 10th November, 2016 be approved and signed as a correct record.

34. **AIR QUALITY UPDATE**

The Committee considered the report of the Cabinet Member for Transformation Projects providing an update on the progress made towards achieving recommendations from the Air Quality Scrutiny Inquiry and the latest situation concerning the Government's position, grant funding and how this would impact on the work programme to improve air quality.

Councillor Hammond, Cabinet Member for Transformation Projects was present and with the consent of the Chair addressed the meeting.

RESOLVED:

- (i) That the Executive ensures that lessons were learnt from each unsuccessful funding bid;
- (ii) That the Cabinet Member reviews the timeline for the installation of electric vehicle charging points in Southampton with a view to bringing forward installation where possible;
- (iii) That the Cabinet Member, working collectively with the group of Clean Air Zone (CAZ) cities, consults with DeFRA with a view to enabling the CAZ to become operational from 2018/19;
- (iv) That the Cabinet Member consults with the Cabinet Member for Environment and Transport to seek assurance that the Highway's Agency proposals

- relating to Redbridge roundabout will dovetail with the Council's transport plans to ensure that any impact on air pollution is mitigated.
- (v) That a briefing paper on the 'Green Wall' proposal was circulated to the Committee.

35. **SAFE CITY PARTNERSHIP ANNUAL REPORT**

The Committee considered the report of the Chair of the Safe City Partnership providing an update on community safety in Southampton and the Safe City partnership and information from the recently completed Community Safety Strategic Needs Assessment.

Superintendent Heydari was present and with the consent of the Chair addressed the meeting.

RESOLVED:

- (i) That the Chair of the Safe City Partnership contacts the universities in Southampton to encourage them to re-inforce the message to their students with regards to expected standards of behaviour;
- (ii) That a breakdown of recorded sexual offences is circulated to the Committee to enable the Committee to factor in the rise in recorded non-recent offences; and
- (iii) That reflecting the ongoing problem with street begging in Southampton and feedback received by Councillors, Council officers:
 - a) Investigate if the message being delivered that there is no need for anybody to be sleeping on the streets in Southampton is accurate; and
 - b) Increase efforts to publicise the diverted giving scheme to raise awareness of the alternatives to giving to street beggars.

36. **MONITORING SCRUTINY RECOMMENDATIONS TO THE EXECUTIVE**

The Committee received and noted the report of the Service Director, Legal and governance detailing the actions of the Executive and monitoring progress of the recommendations of the Committee.

Agenda Item 7

DECISION-MAKER:		OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE	
SUBJECT:		FORWARD PLAN	
DATE OF DECISION:		12 JANUARY 2017	
REPORT OF:		SERVICE DIRECTOR - LEGAL AND GOVERNANCE	
<u>CONTACT DETAILS</u>			
AUTHOR:	Name:	Mark Pirnie	Tel: 023 8083 3886
	E-mail:	Mark.pirnie@southampton.gov.uk	
Director	Name:	Richard Ivory	Tel: 023 8083 2794
	E-mail:	Richard.ivory@southampton.gov.uk	
STATEMENT OF CONFIDENTIALITY			
None			
BRIEF SUMMARY			
This item enables the Overview and Scrutiny Management Committee to examine the content of the Forward Plan and to discuss issues of interest or concern with the Executive to ensure that forthcoming decisions made by the Executive benefit local residents.			
RECOMMENDATIONS:			
	(i)	That the Committee discuss the items listed in paragraph 3 of the report to highlight any matters which Members feel should be taken into account by the Executive when reaching a decision.	
REASONS FOR REPORT RECOMMENDATIONS			
1.	To enable Members to identify any matters which they feel the Cabinet should take into account when reaching a decision.		
ALTERNATIVE OPTIONS CONSIDERED AND REJECTED			
2.	None.		
DETAIL (Including consultation carried out)			
3.	The Forward Plan for the period December 2016 – March 2017 has been circulated to members of the Overview and Scrutiny Management Committee. The following issues were identified for discussion with the Decision Maker:		
	Portfolio	Decision	Requested By
	Leader's	Alternative Service Delivery Model for some Council Services	Cllr Fitzhenry
4.	Briefing papers responding to the items identified by members of the Committee are appended to this report. Members are invited to use the papers to explore the issues with the decision maker.		
RESOURCE IMPLICATIONS			
<u>Capital/Revenue</u>			
5.	The details for the items on the Forward Plan are set out in the Executive		

	decision making report issued prior to the decision being taken.	
<u>Property/Other</u>		
6.	The details for the items on the Forward Plan are set out in the Executive decision making report issued prior to the decision being taken.	
LEGAL IMPLICATIONS		
<u>Statutory power to undertake proposals in the report:</u>		
7.	The details for the items on the Forward Plan are set out in the Executive decision making report issued prior to the decision being taken.	
8.	The duty to undertake overview and scrutiny is set out in Part 1A Section 9 of the Local Government Act 2000.	
<u>Other Legal Implications:</u>		
9.	None	
POLICY FRAMEWORK IMPLICATIONS		
10.	The details for the items on the Forward Plan are set out in the Executive decision making report issued prior to the decision being taken.	
KEY DECISION		No
WARDS/COMMUNITIES AFFECTED:		None directly as a result of this report
<u>SUPPORTING DOCUMENTATION</u>		
Appendices		
1.	Cabinet Report – Alternative Delivery Model for some Council Services	
Documents In Members' Rooms		
1.	None	
Equality Impact Assessment		
Do the implications/subject of the report require an Equality and Safety Impact Assessments (ESIA) to be carried out?		Identified within Executive report
Privacy Impact Assessment		
Do the implications/subject of the report require a Privacy Impact Assessment (PIA) to be carried out?		Identified within Executive report
Other Background Documents - Equality Impact Assessment and Other Background documents available for inspection at:		
Title of Background Paper(s)		Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)
1.	None	

Agenda Item 7

Appendix 1

DECISION-MAKER:	CABINET		
SUBJECT:	ALTERNATIVE SERVICE DELIVERY MODEL FOR SOME COUNCIL SERVICES		
DATE OF DECISION:	20 DECEMBER 2016		
REPORT OF:	LEADER OF THE COUNCIL		
<u>CONTACT DETAILS</u>			
AUTHOR:	Name:	Mitch Sanders	Tel: 023 8083 3613
	E-mail:	mitch.sanders@southampton.gov.uk	
Director	Name:	Stephen Giacchino	Tel: 023 8091 7713
	E-mail:	stephen.giacchino@southampton.gov.uk	
Director	Name:	Richard Crouch	Tel: 023 8083 3360
	E-mail:	richard.crouch@southampton.gov.uk	
STATEMENT OF CONFIDENTIALITY			
None			
BRIEF SUMMARY			
<p>The purpose of this report is to seek approval to commence a transformation project and procurement process leading to:</p> <ol style="list-style-type: none">1. The setting-up of a Local Authority Trading Company (LATCo) for the management, delivery and commercialisation of the following Council services:<ul style="list-style-type: none">• Street Cleansing and Waste Management & Collection;• Housing Operations & Management and Parks & Open Spaces;• Car Park Operations, Facilities Management and Itchen Bridge Operations;• Transport.2. Negotiation for the appointment of one or more public and/or private sector partners to support the LATCo in the discharge of its duties as a wholly owned company of Southampton City Council (SCC). <p>The outcome of any negotiations arising from the procurement process will be presented back to Cabinet and or Council (as determined by the Constitution) for final decision.</p> <p>The recommendations are put forward following consultation with the market,</p>			

subsequent options appraisal and an evaluation of the existing transformation activity of the in-scope services.

RECOMMENDATIONS:

(i)	To delegate authority to the Chief Operations Officer, following consultation with the Leader, Service Director: Legal & Governance and the Service Director: Finance and Commercialisation, to establish a Local Authority Trading Company (LATCo) for the management, delivery and commercialisation of the in-scope services.
(ii)	<p>To agree that in scope services to be included within the LATCo / procurement will (subject to further decision at the conclusion of the procurement process) include:</p> <ul style="list-style-type: none"> • Street Cleansing and Waste Management & Collection (including Fleet); • Housing Operations & Management and Parks & Open Spaces (including Fleet); • Car Park Operations, Facilities Management and Bridge Operations; • Transport.
(iii)	To delegate authority to the Chief Operations Officer, following consultation with the Transformation Implementation Board (TIB), Service Director: Legal and Governance and the Service Director: Finance and Commercialisation, to determine the LATCo company structure, the terms of any contract between the Council and the LATCo for the delivery of in scope services and to finalise the governance arrangements in relation to the Council / LATCo and any public / private partner organisations procured to support the LATCo.
(iv)	To delegate authority to the Chief Operations Officer, following consultation with the Transformation Improvement Board (TIB), Service Director: Legal and Governance and the Service Director: Finance and Commercialisation, to undertake all actions necessary to appraise and consult on the options available to the Council in relation to a finalised staffing structure (operational based within the LATCo and commissioning client retained by the Council) in order to recommend a staffing structure and the delivery route for the same at the conclusion of the procurement process.
(v)	To delegate authority to the Chief Operations Officer, following consultation with the Transformation Implementation Board (TIB), Service Director: Legal and Governance and the Service Director: Finance and Commercialisation, to commence a procurement process to select one or more public and/or private sector partners to support the LATCo in the discharge of its duties.
(vi)	To note that the final decision on the services to be delivered through the LATCo, the staffing provisions, governance arrangements, financial implications and the appointment of one or more public and/or private

	partners to support service delivery will be referred to Cabinet / Council prior to the conclusion of the procurement process (currently expected in late 2017).
REASONS FOR REPORT RECOMMENDATIONS	
1.	To enable the on-going transformation of a range of in-scope council services, particularly the need for a new operating model that supports cost efficiency in the delivery of services back to the Council together with further commercialisation and potential trading opportunities.
2.	To maximise the effective, efficient and economic management and operation of the in-scope services.
3.	To develop a commercial capacity that can, where appropriate and in the public interest, profitably trade the services with other councils, public sector organisations, businesses and, where relevant, residents of the City and the broader commercial market.
4.	To support the Council in achieving its aim of continuing to grow the local economy, bringing investment into the city and increasing employment opportunities for local people.
ALTERNATIVE OPTIONS CONSIDERED AND REJECTED	
5.	<p>The options appraisal considered a number of other options which were rejected:</p> <ul style="list-style-type: none"> • Retain and operate the services ‘in-house’; • Outsource; • Joint Venture; and • Disposal. <p>These options did not support the aims and aspirations of the Council to the same extent as the recommended approach and the further detailed rationale for rejecting the above proposals are outlined in the report.</p>
DETAIL (Including consultation carried out)	
	<u>BACKGROUND</u>
6.	<p>In June 2016, a paper was presented to Transformation Improvement Board (TIB) outlining a proposed alternative delivery model for some council services. The objective was to consider the next stage of organisational development for these services with a view to:</p> <ol style="list-style-type: none"> 1. Maximising the effective, efficient and economic management and operation of the services; and 2. Developing a commercial capacity that can profitably trade the services with other councils, public sector organisations, businesses and, where relevant, residents of the City and the broader

commercial market where appropriate.

The paper proposed 4 options for Alternative Service Delivery Models for Street Cleansing; Waste Management and Collection; Housing Operations and Management; Parks and Open Spaces; Car Park Operations; Facilities Management; Itchen Bridge Operations; Fleet Management (incorporated within service area bundles); and Transport (including Adults & Children). The options included outsourcing; joint venture; disposals; and the establishment of a LATCo. The provision of services through the current in-house operation was also considered.

Outsourcing was considered but rejected as an option because although it could help the Council with the objective of improving the efficiency and effectiveness of services, it was not considered by TIB to align with the Council's strategy and ambition of developing a commercial and trading capability that can be used to generate income as a means of mitigating the current and forecasted funding pressures from central government.

Since then, and following a market consultation day and further discussion at TIB, two other options were rejected:

1. Joint Venture (JV): The potential to utilise a Joint Venture model was considered and identified as a viable option that could support both the delivery of operational efficiencies, as well as the development of new trading opportunities. However, it was not considered a preferred option as this model would require the Council to at best share governance and control of the vehicle and its operations with a partner and, more likely, relinquish such control to the partner. A JV arrangement would not benefit from exemptions to the need to procure JV partners requiring the conduct of an extensive and complicated procurement process for the supply of services to the Council and complicated financial and governance structures. The use of a JV as the overall delivery vehicle for all services was therefore rejected, although it was recognised that a JV arrangement may be considered suitable to develop particular services or elements of them and / or remained an option for the delivery of services to the proposed LATCo itself in due course.
2. Disposal: The possibility of disposing of some assets / services such as car park operations was considered but rejected following market feedback and best value considerations.

The preferred alternative service delivery option for the transformation of the in-scope services was the creation of a LATCo as it was considered that it would deliver a number of additional managerial, operational and commercial advantages over the baseline option of retaining an in-house operation. The LATCo option has the potential to:

	<ol style="list-style-type: none"> 1. Provide management with greater flexibility to shape service provision; 2. Build on existing service quality and improve the service experience to customers (citizens, businesses and visitors) through the development and improvement of service offerings; 3. Support quicker decision making and more organisational agility in responding to, and proactively addressing, changes in the market; 4. Enable the Council to pursue income generation activity (rather than just cost recovery) across all service sectors and price / charge for its services accordingly subject to restrictions on the percentage of services provided to non-company members; 5. Enable the Council to attract commercial acumen by partnering with organisations that can evidence this expertise, and transfer or share the risk (and reward) of pursuing new trading ventures while retaining overall governance and control of the operations; and 6. Establish the foundation for future partnering or cross council / public authority working, potentially supporting SCC and neighbouring Councils in implementing elements of the current devolution agenda. <p>For detail of the background and process followed to arrive at this option (including consultation with Unions) please refer to the Alternative Service Delivery Model Background Paper.</p> <p>An explanation of the evaluation of the LATCo option against continuing to deliver services in-house is provided below.</p>
In-House vs LATCo Service Provision	
7.	<p>Although comprising the ‘baseline’ option, choosing to retain and operate the services ‘in-house’ was not considered a ‘no change’ option. Indeed, the services in scope have been subject to various changes over recent years and a number of them are also currently subject to various transformation initiatives, most notably through the digital and procurement transformation projects.</p> <p>The changes to the services in scope will deliver significant cost efficiencies and also place the Council in a better position to respond to service requests quicker, freeing up officer time to pursue additional income generating opportunities.</p> <p>A comparison of the relative merits and challenges of the in-house and LATCo service delivery options must therefore be underpinned by a consideration of both the current endeavors, and future objectives, that are</p>

required of the services in question.

As outlined above, the key drivers in this respect are:

1. The need for continuous operational service improvement and cost savings; and
2. An opportunity for a significant step change in trading the services with third parties, with a view to developing new markets and income streams to counteract reductions in General Revenue and other Funding streams. This will safeguard not only the quality and level of service currently provided to customers, also in some cases, their existence.

As such, an evaluation of the in-house and LATCo delivery models should consider both the qualitative strengths and weaknesses of both options, as well as their relative quantitative (financial) merits. The comparison that follows below is currently limited to a subjective assessment of the financial merits of both options. This is because the financial success of a more commercially oriented in-house service could only ever be measured and evidenced with the passage of time, while the monetary value of the cost, savings, guarantees and/or income generation capability of the LATCo can only be established once the market has been engaged in discussions through a procurement process.

As such, if Cabinet were to support the recommendation of this paper, it should be noted that the outcome of negotiations arising from a procurement process in relation to a LATCo would need to be presented back to Cabinet / Council for a final consideration of the financial merits of this model over the in-house option.

Benefits and Disadvantages of In-House Service Provision

8. The benefits and disadvantages of an in-house Council operation against each of the two aforementioned key objectives of a new operating model include the following:

Objective 1: In-House Operational Effectiveness, Efficiency and Economy

Benefits

- Services would continue to operate within agreed budget envelopes without any structural business disruption and no TUPE or change to the employment arrangements for staff.

Disadvantages

- In-house services are restrained by the Council's existing pay grade structure, inhibiting the ability to flex pay and remuneration to attract different types of employees

	<ul style="list-style-type: none"> • Funding arrangements and service delivery would continue to be subject to the Council's standards and policies. • Legal set up costs (for a separate vehicle) are avoided, although investment in employing commercial talent and continuous service improvement would still be required. • Further efficiencies could be made, but these will need to be limited to those arising from a reduction in central overheads rather than front line delivery, if service quality is to be maintained and not allowed to deteriorate further. 	<p>and reward good performance in a commercial environment.</p> <ul style="list-style-type: none"> • The service's ability to drive further efficiencies is limited to the size of the current operation which cannot take advantage of greater economies of scale from sharing assets or services with other partners.
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Objective 2: Trading and Commercialisation

Benefits

- The Council has a trusted local reputation and brand which is customer focused and delivered with a public service ethos.
- (Taking advantage of the 'Teckal' ruling and freedoms afforded by the Local Authorities (Goods and Services) Act 1970). An In-house operation can sell its services to other public authorities without the need for open market competition (see Alternative Service Delivery Model Background Paper for more information).
- The current level of trading within Commercial Waste and Grounds Maintenance services demonstrates that these services are performing above average compared to other authorities, (30% compared to 22%¹).

Disadvantages

- Although the Council's reputation and brand resonates with factors such as reliability and trustworthiness, the market's perception of quality varies between services and the Council does not engage in proactive marketing (as opposed to communication) of its services.
- The complex governance arrangements within the Council slow down decision making and management processes, making it difficult to respond swiftly to market opportunities. Although the council can charge for services, retaining services in-house inhibits the ability to trade services for

		profit save in certain limited areas (see section 4 Legal and Financial Considerations).
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Benefits and Disadvantages of a LATCo model

9. A LATCo is a company established by a local authority to offer services on a more commercial basis (i.e. to trade and make a surplus). The objective of the Councils LATCo, with support from public or private sector partners, would be to deliver a reduction in service delivery costs, maintain required performance / service levels within the operating budgets set by the council, while simultaneously seeking new commercial opportunities with other third party organisations. Any profit made by the LATCo from external trading would either be reinvested or returned to the Council as the owner of the LATCo. Partners engaged by the LATCo could also be incentivised through the use of a gain share mechanism in a similar way to how the Council currently incentivises Capita. For further information on a typical governance structure for a LATCo please refer to the Alternative Service Delivery Model Background Paper.

The key benefits and disadvantages of a LATCo over in-house service provision are summarised in the tables below:

Objective 1: LATCo Operational Effectiveness, Efficiency and Economy

Benefits

- Spare capacity brought about through workforce improvements with the support of a partner could potentially be utilised by that partner for other business opportunities they hold, and/or new business that they can help generate. In either case, additional capacity can be seconded on other work rather than be made redundant.
- The Council could choose whether the LATCo would have alternative terms and conditions for staff as services would not be restrained by the existing pay grade structure of the Council, enabling the LATCo to flex pay and remuneration to attract

Disadvantages

- The establishment of a LATCo will incur additional expenditure in the form of one-off costs to set up the company and ongoing liability for company taxation (corporation tax, capital gains tax, VAT etc). This may be able to be mitigated by the way the LATCo is set up.
- The LATCo will have less favourable partial exemption recovery rules than the Council which may impact on VAT recovery for the company depending on which services are being delivered.
- The LATCo is expected to incur higher employee pension

¹ APSE Performance Review 2014/15 indicates that a council with a market share of 22% on the average market share for waste services is 22% with the best performers achieving c45%

	<p>different types of employees as well as leveraging talent and commercial acumen from partner organisations. This, however, would remain a policy decision that is taken by Council and instructed to the LATCo and employment law, including 'equal pay' considerations must be more fully explored.</p> <ul style="list-style-type: none"> • By leveraging the assistance of partner organisations, savings can be stretched further, corporate management overhead can be shared, and the partners' sales capacity utilised for the LATCo, ensuring the development of a more commercially focused work ethos. • Pooling the Council's and partner's buying power through a LATCo would also offer greater potential to leverage supply chain efficiencies, either by utilising the Council's existing partner supply network, or switching to the partners' own supply infrastructure. • Less complex governance and more flexible management arrangements may be an enabler for quicker decision making and changes to day to day operational deliverability. 	<p>contributions, the cost of which would need to be established as part of a more detailed business case and actuarial considerations.</p> <ul style="list-style-type: none"> • There would be project management and legal costs associated with the procurement. • A decision will need to be taken over asset purchase and ownership, as if the company is operating in a competitive environment the ability and cost of borrowing will need to be at a market rate.
Objective 2: LATCo Trading and Commercialisation		
Benefits		Disadvantages
<ul style="list-style-type: none"> • A LATCo is likely to draw the same public confidence, credibility and sense of service trustworthiness as an in-house 	<ul style="list-style-type: none"> • The appointment of a partner to support the LATCo in both the delivery of services and the development of new 	

	<p>Council operation, but unlike an in-house operation, it has greater flexibility to market its services more independently and/or differently to different market segments.</p> <ul style="list-style-type: none"> • A LATCo has the same opportunity to react and take advantage of the same incremental trading opportunities that an in-house operation would have. However, the knowledge and investment in proactive business development activity that can be brought to bear through a partner, will better position the LATCo to actively pursue 'market making' opportunities. • A LATCo can also take advantage of 'Teckal' (see Alternative Service Delivery Model Background Paper for more details) in order to sell its services to other public sector organisations. However, if the LATCo is commercially successful and generates more than 20% of its income from external trading with non-company members, it is likely that the Teckal exemption would be breached. While this is a risk to the company and the Council as the company owner, it arises only in the event of successful growth and in any case ensures that the Council is always getting the best value for money for the services it provides to its customers. • A LATCo supported by one or more external partners provides an opportunity for the transfer or 	<p>market opportunities will require an element of payment / gain share that dilutes the Council's income returns.</p> <ul style="list-style-type: none"> • A client function will need to be retained in house (albeit the scale and nature of such could be relatively light touch depending on the nature of services in scope) in order to ensure the LATCo could continue to use other Council services to support it if required and to address issues around non delegable functions of the Council. A decision will need to be taken as to size and resourcing of a retained client structure (to exercise the necessary element of 'control' required under Teckal and to deliver decision making functions reserved to the Council) and services the LATCo may be 'locked in' to receiving from the Council in order to achieve an overall financial benefit to the Council (as opposed to the in scope services)
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	<p>sharing of service cost and commercial risk. This transfer of risk also creates a greater drive for change and cost improvement, enabling services to become more commercially competitive.</p> <ul style="list-style-type: none"> • In agreement with the Council as sole owner, the LATCo could employ its own financial management tools, policies and cost management practices to support a more conducive approach to commercial activity and management. • It is potentially easier to attract other public authorities to share their services with SCC if these are integrated in an arm's length vehicle, rather than seen to be delivered (and 'controlled') by SCC or the partnering authority. A key advantage of the LATCo is therefore the potential of establishing a 'foundation' for new combined service delivery across the Solent area. 	
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Legal and Financial Considerations

10.	<p>The establishment of a LATCo is not something new or untested in local government. An increasing number of local authorities have set up LATCos (for example, NORSE, Barnet and Cormac, and others.) to varying degrees of success based primarily on having a grounded and proven market for trading activities or economies of scale. Norse is probably one of the more successful examples of a LATCo, established by Norwich County Council and now generating over £300m of turnover in services delivered to the County and other Councils.</p>
11.	<p>Local authorities may use powers to trade found in the Local Government Act 2003 and under the general power of competence in the Localism Act 2011. However, they <i>must</i> establish a company if they wish to carry on trading activities for profit. Any profits made by a wholly- or partly-owned company can, if returned to the Council by dividend from the LATCo, be</p>

	reinvested in other council services.
12.	Section 4 of the 2011 Act permits authorities, via the general power of competence, to provide a service on a commercial basis through a company.
13.	European Union public sector procurement rules require a competitive tendering process for any contract above certain thresholds. Contracts let by public bodies may be exempt from this requirement if the contract is let to a subsidiary body which only exists to provide services to the local authority/authorities that control it. This is known as the 'Teckal exemption'. Further details are provided in the Alternative Service Delivery Model Background Paper.
14.	Advice on the legal and financial considerations of establishing a subsidiary company was taken by the council towards the end of 2015 when Council was presented with options regarding the termination and internalisation of the current Capita arrangement. While much of this advice will be relevant to this situation, it will need to be refreshed and reconsidered against the current proposals and any commercial and financial position arising from a negotiation with the market as part of the proposed procurement process. In addition, the nature of the services included within scope for the LATCo proposed are substantially different in nature from those considered as part of the Capita arrangement and substantial work remains on determining the extent of any non-delegable duties covered by the proposals and how these can be structured to remain within the legal framework for the Council (e.g. through retained client structures to undertake the decision making functions that cannot be delegated to a contractor or company). Substantial further work is also required in relation to the proposed company structure (how to take advantage of 'mutual trading' designations and consequential tax liabilities and opportunities), opportunities for employee engagement and empowerment through beneficial trust involvement in the ownership of any company and / or performance related benefit opportunities, secondment and / or TUPE arrangements. The wider governance issues around the ownership and control functions of the Council required to maintain Teckal exemptions will also need to be considered along with Senior staffing structures and conflicts of interest under Companies Law. The impact of the proposals on the overall Council financial position vis a vis retained services and overhead costs that will remain with the Council and how these services can continue to have a relationship (both as customer and supplier) with the LATCo will be a consideration. Further details on risks, as currently assessed, are contained in the Alternative Service Delivery Model Background Paper.
15.	In setting up the LATCo, the Council has to consider whether to operate pension arrangements for Local Government Pension Scheme (LGPS) on an 'open' or 'closed' scheme basis. In an 'open' scheme, all transferring

	<p>employees, regardless of current pension entitlement, would be entitled to join the LGPS, as would any new future employees. Under the arrangements of a 'closed' scheme, it would only be necessary to ensure that those transferring individuals currently in the LGPS would be entitled to continue with these same pension arrangements.</p> <p>Based on an initial actuarial valuation provided by AON Hewitt (Actuaries to the Hampshire Pension Fund) in December 2015 when the Council was considering setting up a wholly-owned subsidiary, there is likely to be an increased employee pension contribution.</p>
16.	<p>The procurement process will be implemented as part of the broader procurement arrangements with Capita, although Council project management resource and specialist technical advice, including legal and financial support for the preparation of service specifications will be required. The levels of support required in resourcing a procurement of this scope should not be underestimated and additional resource will be required to support the proposals in this report. As elements of this project overlap with the Alternate Weekly waste Collection (AWC) initiative, it is proposed that such advice and project support be integrated to ensure a joined up approach.</p>
Conclusions and Next Steps	
17.	<p>If Cabinet approves the recommendations in this report, it is anticipated that the establishment of the LATCo, the procurement process for the setup of a LATCo and selection of one or more public/private sector partners would take approximately 12 months, however this time frame is subject to market response and the complexity of any of the packaged options. As such, it is possible that the transition of the in-scope services to the LATCo may happen in a gradual and phased approach over a period of time following the end of the procurement process.</p> <p>The outcome of any negotiations arising from the procurement process, LATCo arrangements, staffing implication and a final assessment of the legal, financial and risk implications will be presented back to Cabinet /Council for final decision on whether and how to proceed.</p>
RESOURCE IMPLICATIONS	
<u>Capital/Revenue</u>	
18.	<p>Additional resource will be required to support this project including but not limited to Project Management, Legal and Financial.</p>
19.	<p>The cost of additional resource requirements, allowing for the use of already identified AWC resources, is still to be determined but it is anticipated that this can be met from within the current Transformation budget provision.</p>

20.	Any associated Capital Costs of the project will be determined and reported to Capital Board for discussion and recommendation as relevant.
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Property/Other

21	There are no immediate impacts, however implications for the Council's accommodation and property holdings, asset transfer and other associated matters will be assessed in the final report to Cabinet / Council in due course.
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LEGAL IMPLICATIONS

Statutory power to undertake proposals in the report:

22.	S95 Local Government Act 2003, S111 Local Government Act 1972 and S1 Localism Act 2011, together with ancillary Regulations and guidance.
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Other Legal Implications:

23.	Any procurement will be required to comply with the Council's Contract Procedure Rules and UK procurement legislation. Detailed EIA and PIA requirements will be commenced and refreshed throughout the conduct of the procurement exercise and decision making processes and the range of service in scope for procurement assessed in terms of client structures / non delegable duties and retained responsibilities, employment law matters, state aid, tax liability, risk and financial viability in accordance with the Council's Best Value duties prior to determining final arrangements and governance structures.
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POLICY FRAMEWORK IMPLICATIONS

24.	<p>The recommendations in this paper support the delivery of the following outcomes within the Southampton City Council Strategy:</p> <ul style="list-style-type: none"> • Southampton has strong and sustainable economic growth; • Children and young people get a good start in life; • Southampton is an attractive modern city, where people are proud to live and work.
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KEY DECISION?	Yes
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WARDS/COMMUNITIES AFFECTED:	All
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SUPPORTING DOCUMENTATION

Appendices

1.	None
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Documents In Members' Rooms

1.	None
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Equality Impact Assessment

Do the implications/subject of the report require an Equality and Safety Impact Assessment (ESIA) to be carried out.	Yes
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Privacy Impact Assessment

Do the implications/subject of the report require a Privacy Impact Assessment (PIA) to be carried out.	YES
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Other Background Documents

Other Background documents available for inspection at:

Title of Background Paper(s)	Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)
1. Alternative Service Delivery Model Background Paper	

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Agenda Item 8

DECISION-MAKER:	OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE		
SUBJECT:	CHILDREN AND YOUNG PEOPLE'S STRATEGY 2017-2020		
DATE OF DECISION:	12 JANUARY 2017		
REPORT OF:	CABINET MEMBER FOR CHILDREN'S SOCIAL CARE CABINET MEMBER FOR EDUCATION AND SKILLS		
<u>CONTACT DETAILS</u>			
AUTHOR:	Name:	Gayle Fentiman: Senior Policy Officer	Tel: 023 8083 3824
	E-mail:	gayle.fentiman@southampton.gov.uk	
Director	Name:	Hilary Brooks, Service Director Children and Families	Tel: 023 8083 4899
	E-mail:	Hilary.brooks@southampton.gov.uk	
STATEMENT OF CONFIDENTIALITY			
None			
BRIEF SUMMARY			
<p>'Children and young people get a good start in life' is one of the Council's four priority outcomes which contributes to the City Strategy ambition of a better life for babies, children and young people. The draft Children and Young People's Strategy (2017-2020) is a key strategic partnership document which sets out how the council will work with its partners to achieve a joined-up, citywide approach to supporting children, young people and their families. Work is underway with children and young people to develop a version that is accessible to them and will be available on the website when it is ready.</p> <p>This strategy will be published on the Council's website and available to staff, residents, partners and other stakeholders. It has been developed as an easy to read, high level document, which focuses on key priorities and actions, and will be supported by a number of more detailed strategies, policies and plans.</p> <p>Following the discussion on the attached draft strategy a presentation will be delivered to the Committee on the Children and Families Transformation Programme.</p>			
RECOMMENDATIONS:			
	(i)	That the Committee consider the draft Children and Young People's Strategy 2017-2020, attached as Appendix 1.	
REASONS FOR REPORT RECOMMENDATIONS			
1.	To ensure that the council and its partners have a clear, accessible and transparent strategy that outlines their vision and priorities for children and young people.		
ALTERNATIVE OPTIONS CONSIDERED AND REJECTED			
2.	An alternative option is to not develop and approve a strategy. This is not recommended as it is important for the council to provide a clear and accessible statement of intent about how it will work with partners to improve		

	outcomes for children and young people in the city.
DETAIL (Including consultation carried out)	
	Background and context
3.	The council has agreed four priority outcomes of which one is 'children and young people get a good start in life'. Supporting children and young people to get a good start in life can only be achieved through strong partnership work, in which all relevant organisations work together to make Southampton a good place to grow up. The strategy is therefore a citywide partnership vision, which has been developed with, and will be delivered by, a range of organisations.
4.	Officers have worked with a range of partners from public, private and third sector organisations to develop the strategy, including members of the following boards/partnerships: <ul style="list-style-type: none"> • Southampton Connect • Health and Wellbeing Board • Safe City Partnership • Youth Offending Board • Employment Skills and Learning Partnership • Local Safeguarding Children Board • Southampton Education Leadership Forum • Southampton Integration Board • Southampton Youth Forum • 0-19 Prevention and Early Intervention Board.
5.	This strategy covers the period 2017-2020 and will be reviewed periodically to respond to new legislation, as well as new challenges and opportunities. The time period enables the council to: <ul style="list-style-type: none"> • Be consistent with the timeline of the Council Strategy and other key strategies and plans • Respond to the fast changing environment of Children and Families services, and the range of legislative changes that will come into force over the next 3 years.
	Outcomes and priorities
6.	The strategy focuses on four key outcomes, which set the vision for what we want to achieve for children and young people in Southampton by 2020: <ul style="list-style-type: none"> • Children and young people in Southampton are safe and secure • Children and young people in Southampton achieve and aspire • Children and young people in Southampton live healthy and happy lives • Children and young people in Southampton are resilient and engaged.
7.	The outcomes are supported by priorities which reflect the key areas of focus identified by partners across the city:

	<table border="1"> <tr> <td rowspan="3">Children in Southampton are safe and secure</td> <td>Supporting Children in Need and being a good parent to children in care.</td> </tr> <tr> <td>Protecting vulnerable children and young people</td> </tr> <tr> <td>Reducing Youth Offending</td> </tr> <tr> <td rowspan="3">Children in Southampton achieve and aspire</td> <td>Increasing educational attainment for all</td> </tr> <tr> <td>Increasing school readiness</td> </tr> <tr> <td>Giving children and young people the skills they need to aspire to fulfil their potential</td> </tr> <tr> <td rowspan="3">Children in Southampton live happy and healthy lives</td> <td>Getting children and young people active and healthy</td> </tr> <tr> <td>Improving mental health and wellbeing</td> </tr> <tr> <td>Reducing risky behaviours</td> </tr> <tr> <td rowspan="3">Children in Southampton are resilient and engaged</td> <td>Helping children and their families become more resilient through prevention and early help</td> </tr> <tr> <td>Preparing for adulthood</td> </tr> <tr> <td>Promoting participation and engagement</td> </tr> </table>	Children in Southampton are safe and secure	Supporting Children in Need and being a good parent to children in care.	Protecting vulnerable children and young people	Reducing Youth Offending	Children in Southampton achieve and aspire	Increasing educational attainment for all	Increasing school readiness	Giving children and young people the skills they need to aspire to fulfil their potential	Children in Southampton live happy and healthy lives	Getting children and young people active and healthy	Improving mental health and wellbeing	Reducing risky behaviours	Children in Southampton are resilient and engaged	Helping children and their families become more resilient through prevention and early help	Preparing for adulthood	Promoting participation and engagement
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	Preparing for adulthood																
	Promoting participation and engagement																
8.	The strategy will be aligned to and supported by a number of other strategies, policies and plans, and these links are identified in the high level action plan detailed within the draft strategy.																
	Our approach																
9.	<p>The strategy includes key facts and figures setting the scene for our challenges and opportunities and details the measures that will be used to assess the success of the strategy. It also sets out how the council will work differently to achieve the agreed priorities and outcomes:</p> <ul style="list-style-type: none"> • Working together to a shared vision, taking a whole family approach, targeting reducing resources and focusing on prevention and early help. • Delivering joined up services that offer support proportionate to need. • Improving educational attainment and aspiration. • Reducing the number of children who are in the care of the council. • Taking action in the first 1,000 days of a child’s life, as we know this has the greatest impact on their life chances. • Tackling inequalities and child poverty across the city’s strategies and policies to improve outcomes for children and their families. 																
10.	The importance of working with and through our children and young people is reflected in the section on the ‘voice of the child’ within the strategy. Work is underway with children and young people to develop a version of the strategy that is more accessible for children and young people.																
RESOURCE IMPLICATIONS																	
<u>Capital/Revenue</u>																	
11.	This strategy aims to co-ordinate action that is already being delivered by the Council and its partners. There are no additional resource requirements,																

	arising from approving the strategy, as all immediate activity is already accounted for in existing budgets. Any additional activity identified as part of the action plan will be considered for feasibility within normal yearly budgeting activity.	
<u>Property/Other</u>		
12.	None	
LEGAL IMPLICATIONS		
<u>Statutory power to undertake proposals in the report:</u>		
13.	The Council has a number of statutory duties relating to children and young people and this strategy will assist the Council in meeting those duties.	
<u>Other Legal Implications:</u>		
14.	N/A	
POLICY FRAMEWORK IMPLICATIONS		
15.	This strategy will make a significant contribution to one of the main priorities within the Council Strategy 2016-2020.	
KEY DECISION		Yes
WARDS/COMMUNITIES AFFECTED:		All wards
<u>SUPPORTING DOCUMENTATION</u>		
Appendices		
1.	Draft Southampton Children and Young People's Strategy 2017- 2020	
Documents In Members' Rooms		
1.	None	
Equality Impact Assessment		
Do the implications/subject of the report require an Equality and Safety Impact Assessments (ESIA) to be carried out?		Yes
Privacy Impact Assessment		
Do the implications/subject of the report require a Privacy Impact Assessment (PIA) to be carried out?		No
Other Background Documents - Equality Impact Assessment and Other Background documents available for inspection at:		
Title of Background Paper(s)		Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)
1.	None	

Southampton Children and Young People Strategy 2017-2020

Our vision is that Southampton is a city where children and young people get a good start in life, are able to fulfil their potential and become successful adults who are engaged in their communities.

This strategy sets out how organisations in Southampton will work with parents, families, carers and communities, ensuring services work together to improve outcomes for children in the city by focusing on prevention and early help and by providing the right help, at the right time.

OUR PRIORITIES



OUR CHALLENGES

- Between 2008/9 and 2012/13, Southampton became relatively more deprived – of the 326 Local Authorities in England, Southampton is now ranked 54th (previously 72nd) most deprived, and nearly a quarter of the children in the city live in relative poverty.
- Southampton has poor levels of educational attainment with only 50% of young people achieving 5 or more GCSEs at grades A*-C including English and Maths in 2016.
- Southampton has high numbers of Looked After Children in comparison to many other cities.
- Southampton has high levels of domestic violence and abuse, with 77% of Child Protection Plan cases involving domestic violence.
- The demand for adolescent mental health services is increasing and there are high levels of childhood obesity and dental decay amongst the city's children.
- Southampton has high levels of hospital admissions for minor illnesses and injuries amongst children, and double the national average of under 18 hospital admissions for alcohol specific conditions.

DID YOU KNOW?

57,600
children and young people live in Southampton and this is expected to rise by **5.4%** by **2022**

32% of school children are from a Black and Minority Ethnic background and **172** languages are spoken in our schools

There are **75** schools in the city. **85%** of primary schools and **75%** of secondary schools are rated good or outstanding by Ofsted

15,000+ children under 5 use the city's Children's Centres – all of which are rated good or excellent by Ofsted, as are **90%** of day nurseries and preschool provision

7,000 children with special educational needs or disabilities are supported by the council in the city

18-24 year olds represent the largest group of volunteers in the city at **45%**

Southampton has achieved a **62%** reduction in the teenage pregnancy rate since 2006

The % of young people who are not in employment, education or training (NEET) is lower than the England average

What does an average classroom in Southampton look like?

We took the statistical data for Southampton and applied it to a 'model primary school classroom' of 30 children in the city:

15 would be girls and **15** would be boys

10 would be classed as overweight or obese (at year 6)

4 would be registered as having special education needs or disabilities

9 would have already experienced tooth decay

And by the age of 15*: (*what about YOUTH Survey)

17 young people would have been bullied in the last two months

3 would be regular smokers

4 would be physically active for at least an hour a day

19 would have tried an alcoholic drink with 1.3 drinking alcohol regularly

4 would have tried cannabis

THE VOICE OF THE CHILD IN SOUTHAMPTON

We want children and young people to work with us to help make Southampton a better place for children and young people and their families.

Opportunities for children and young people to get involved include:

- Youth Forum Southampton
- Southampton Young Carers Project hosted by Southampton Volunteer Services
- Southampton Children in Care Council – hosted by Youth Options
- Saints Foundation
- Special Educational Needs & Disabilities Short Breaks
- Junior Neighbourhood Wardens
- No Limits – Young Ambassadors
- Local Safeguarding Children Board Work including Safeguarding Week

What young people have told us:





The Children in Care Council has made me feel like what I think about being in care matters and gives me confidence to say what I think.
Children in Care Council

The youth forum sounds like a well good idea and I'd loved to be a part of something like this.
Young person Itchen College

Volunteering as a Young Ambassador at No Limits has been brilliant! I've had training and helped recruit and train staff and been involved in consultations about how things run.
No Limits, Young Ambassador

You said, we did:

Young people have told us they are keen to see what action has been taken as a result of what they have told us. Every term we will produce a 'you said, we did' report to show what has been done based on the feedback that children and young people have given us.

Outcome	We will focus on	We will achieve this by	We will measure success by
 <p>Children and young people in Southampton are safe and secure</p>	Supporting Children in Need and being a good parent to children in care.	Supporting our Children in Need, Looked After Children, care leavers, foster carers and adopters in the city through the Looked After Children Strategy. Monitoring and reviewing the quality and effectiveness of services for children and young people in care through our multi-agency Corporate Parenting Committee. Supporting young people leaving care through the Leaving Care Policy, ensuring they are receiving the advice and guidance they need to live independently. Reducing the number of Looked After Children by seeking permanent placement in a timely manner.	<ul style="list-style-type: none"> • Number of Looked after Children (rate per 10,000 children under 18) • Number of children with active social care involvement • % care leavers in contact and in suitable accommodation • Average number of days between registration and approval for new prospective adopters • Number of hospital admissions caused by unintentional and deliberate injuries in children (aged 0-14 years old, 14-24 years old) • Number of actions delivered as a result of the Thematic Review of Online Safety by LSCB • Number of young people who had stated they had been bullied in the 'What about YOUth survey' • Number of repeat referrals to Children and Families Services where Domestic Abuse is a factor • Number of first time entrants into Youth Justice system (10-17 year olds)
	Protecting vulnerable children and young people	Delivering the Local Safeguarding Children Board Missing, Exploited and Trafficked plan to improve outcomes for vulnerable children.. Delivering actions from a Thematic Review of Online Safety / Prevention of Self Harm in children which is underway by the LSCB. Developing and delivering a 'preventable injuries action plan' for children and young people. Developing a citywide Anti-Bullying Policy. Delivering the Southampton Against Domestic Violence and Abuse Plan which aims to put Children and Young People at the heart of multi-agency response to Domestic Violence and Abuse.	
	Reducing Youth Offending	Delivering the Youth Offending Strategy which aims to reduce the numbers of children involved in crime and antisocial behaviour and help young offenders to rehabilitate. Delivering the Hampshire Constabulary Strategy for Children and Young People to respond to the needs of young people who are at risk of becoming victims or offenders.	
 <p>Children and young people in Southampton achieve and aspire</p>	Increasing educational attainment for all	Supporting our schools and pupils to continue to develop through the School Improvement Plan and the Attendance Action Plan. Delivering the Education and Early Help Strategy 2016-2019, making sure Children and Young People have good levels of education attainment, fulfil their potential and go on to have successful opportunities in adulthood. Closing the attainment gap for vulnerable children through a new Looked After Children Action Plan. Supporting children and young people with special educational needs and disabilities to achieve their potential in all aspects of their lives through the SEND strategy.	<ul style="list-style-type: none"> • % pupils at Key Stage 2 attaining Level 4+ in reading, writing and maths • GCSE Progress 8 and GCSE attainment levels • % SEND assessments/plans • % 16-17 year olds in education and training • % pupils in Early Years Foundation phase achieving good level of development • % young people who go onto higher education • Number of apprenticeships
	Increasing school readiness	Supporting Early Years providers to ensure children can reach their potential.	
	Giving children and young people the skills they need to aspire to fulfil their potential	Developing an Employment, Skills and Learning Partnership Action Plan that raises awareness of opportunities for young people post 16 years old and encourages them to achieve their potential.	
 <p>Children and young people in Southampton live happy and healthy lives</p>	Getting children and young people active and healthy	Delivering the Children and Young People's Healthy Weight Plan which aims to create a culture and environment that champions healthy food choices and active lifestyles and offers targeted prevention and early intervention. Working with NHS England to maintain a high level of immunisation uptake. Increasing breastfeeding at 6-8 weeks through delivering the breastfeeding action plan.	<ul style="list-style-type: none"> • Reduction in % of children with excess weight • Vaccination rates for the pre-school booster and MMR vaccinations • Breastfeeding prevalence at 6-8 weeks after birth • Hospital admissions for mental health conditions • Hospital admissions as a result of self-harm (10-24 years) • Rates of teenage pregnancies • Hospital admissions due to alcohol specific conditions • Hospital admissions due to substance misuse (15-24 years)
	Improving mental health and wellbeing	Delivering the Child and Adolescent Mental Health Services Transformation Plan (CAMHS) to improve wellbeing and reduce other outcome gaps for children and young people with low levels of mental health, emotional wellbeing and increase resilience.	
	Reducing risky behaviours	Delivering the Southampton Sexual Health Improvement Plan and the Teenage Pregnancy Action Plan. Delivering the Alcohol Strategy 2017-20 which includes actions to protect children and families from the effects of harmful drinking and ensure alcohol harm messages are available to all young people in the city. Raising awareness of risks associated with substance misuse through delivery of key messages and education, such as BUZZ educational workshops.	
 <p>Children and young people in Southampton are resilient and engaged</p>	Helping children and their families become more resilient through prevention and early help	Delivering the Parenting Support Action Plan to help parents address unhealthy behaviours pre and post birth of their child. Delivering phase two of the Families Matter programme. Establishing integrated, targeted, local prevention and early help services for 0-19 year olds across health and social care. Delivering the Adult Education Programme in partnership with our Sure Start Centres to help local residents gain life skills such as 'cooking on a budget' as well as employability skills.	<ul style="list-style-type: none"> • % of early help assessments undertaken • % pupils achieving good levels of development at the end of reception • % of families 'turned around' through the Families Matter phase two programme • % of learners on the Adult Education Programme living in Southampton • The number of actions completed on the multi-agency action plan associated with the Southampton Speak Up Strategy
	Preparing for adulthood	Improving the way we support children and their families to prepare for adulthood and the transition to adult services, including the Ready, Steady, Go programme for young people with long-term medical conditions.	
	Promoting participation and engagement	Delivering the Southampton Speak Up - Participation Strategy 2016-2020 to encourage children and young people to get involved in the decisions that affect them.	

This vision for children and young people in Southampton will be championed by a number of partnership boards, which include our partners across the city:

- Southampton Connect
- Safe City Partnership
- Health and Wellbeing Board
- Employment Skills and Learning Partnership
- Local Safeguarding Children's Board
- Southampton Education Forum
- Southampton Integration Board
- Youth Forum Southampton

Agenda Item 9

DECISION-MAKER:	OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE		
SUBJECT:	MONITORING SCRUTINY RECOMMENDATIONS TO THE EXECUTIVE		
DATE OF DECISION:	12 JANUARY 2017		
REPORT OF:	SERVICE DIRECTOR - LEGAL AND GOVERNANCE		
<u>CONTACT DETAILS</u>			
AUTHOR:	Name:	Mark Pirnie	Tel: 023 8083 3886
	E-mail:	Mark.pirnie@southampton.gov.uk	
Director	Name:	Richard Ivory	Tel: 023 8083 2794
	E-mail:	Richard.ivory@southampton.gov.uk	
STATEMENT OF CONFIDENTIALITY			
None			
BRIEF SUMMARY			
This item enables the Overview and Scrutiny Management Committee to monitor and track progress on recommendations made to the Executive at previous meetings.			
RECOMMENDATIONS:			
	(i)	That the Committee considers the responses from Cabinet Members to recommendations from previous meetings and provides feedback.	
REASONS FOR REPORT RECOMMENDATIONS			
1.	To assist the Committee in assessing the impact and consequence of recommendations made at previous meetings.		
ALTERNATIVE OPTIONS CONSIDERED AND REJECTED			
2.	None.		
DETAIL (Including consultation carried out)			
3.	Appendix 1 of the report sets out the recommendations made to Cabinet Members at previous meetings of the Overview and Scrutiny Management Committee. It also contains summaries of any action taken by Cabinet Members in response to the recommendations.		
4.	The progress status for each recommendation is indicated and if the Overview and Scrutiny Management Committee confirms acceptance of the items marked as completed they will be removed from the list. In cases where action on the recommendation is outstanding or the Committee does not accept the matter has been adequately completed, it will be kept on the list and reported back to the next meeting. It will remain on the list until such time as the Committee accepts the recommendation as completed. Rejected recommendations will only be removed from the list after being reported to the Overview and Scrutiny Management Committee.		
RESOURCE IMPLICATIONS			
<u>Capital/Revenue</u>			
5.	None.		

<u>Property/Other</u>	
6.	None.
LEGAL IMPLICATIONS	
<u>Statutory power to undertake proposals in the report:</u>	
7.	The duty to undertake overview and scrutiny is set out in Part 1A Section 9 of the Local Government Act 2000.
<u>Other Legal Implications:</u>	
8.	None
POLICY FRAMEWORK IMPLICATIONS	
9.	None
KEY DECISION	No
WARDS/COMMUNITIES AFFECTED:	None directly as a result of this report
<u>SUPPORTING DOCUMENTATION</u>	
Appendices	
1.	Monitoring Scrutiny Recommendations – 12 January 2017
Documents In Members' Rooms	
1.	None
Equality Impact Assessment	
Do the implications/subject of the report require an Equality and Safety Impact Assessments (ESIA) to be carried out.	No
Privacy Impact Assessment	
Do the implications/subject of the report require a Privacy Impact Assessment (PIA) to be carried out.	No
Other Background Documents	
Equality Impact Assessment and Other Background documents available for inspection at:	
Title of Background Paper(s)	Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)
1.	None

Overview and Scrutiny Management Committee: Holding the Executive to Account

Scrutiny Monitoring – 12 January 2017

Date	Portfolio	Title	Action proposed	Action Taken	Progress Status
15/12/16	Transformation Projects	Air Quality Update	1) That the Executive ensure that lessons are learnt from each unsuccessful funding bid.	Enquiries will be made to determine strengths/weaknesses in any future funding bid and feedback shared with project teams.	
			2) That the Cabinet Member reviews the timeline for the installation of electric vehicle charging points in Southampton with a view to bringing forward installation where possible.	The project will identify opportunities to fast track installations in to high profile locations.	Project plan being finalised. First draft to be presented to CMB in Q4 2016/17.
			3) That the Cabinet Member, working collectively with the group of Clean Air Zone cities, consults with DeFRA with a view to enabling the CAZ to become operational from 2018/19.	Defra/DfT Joint Air Quality Unit have been advised. Current project plan will deliver a scheme for the preferred option to the Secretary of State for approval in late 2017. Subsequent delivery timeframes will be dependent upon the nature of the proposal. Current thinking is that earliest implementation will be by 2019 but this will be reviewed when the feasibility study is complete end of 2017/18.	Review project timeframes in late 2017.
			4) That the Cabinet Member consults with the Cabinet Member for Environment and Transport to seek assurance that the Highway's Agency proposals relating to Redbridge roundabout will dovetail with the Council's transport plans to ensure that any impact on air pollution is mitigated.	An air quality impact assessment is being undertaken on behalf of the Highways Agency. SCC will be consulted and we will be seeking assurances that this can demonstrate the preferred scheme will deliver an improvement in local air quality.	Air quality assessment is being conducted and a draft version is anticipated in the spring 2017.
			5) That a briefing paper on the 'Green Wall' proposal is circulated to the Committee.	We are currently devising a scheme to incorporate a green port boundary with an improved cycle route along the Western Approach.	Paper is due in Spring 2017

Date	Portfolio	Title	Action proposed	Action Taken	Progress Status
15/12/16		Safe City Partnership Annual Review	1) That the Chair of the Safe City Partnership contacts the universities in Southampton to encourage them to re-inforce the message to their students with regards to expected standards of behaviour.	This is already carried out on a regular basis. The message is disseminated direct to students at Fresher's Week, then regularly in the student forum meetings throughout the academic year. This forms part of Hampshire Constabulary's standard student engagement process.	
			2) That a breakdown of recorded sexual offences is circulated to the Committee to enable the OSMC to factor in the rise in recorded non-recent offences.	A report will be circulated to the OSMC by the end of January 2017.	
			3) That, reflecting the ongoing problem with street begging in Southampton and feedback received by Councillors, Council officers: a) Investigate if the message being delivered that there is no need for anybody to be sleeping on the streets in Southampton is accurate; b) Increase efforts to publicise the diverted giving scheme to raise awareness of the alternatives to giving to street beggars.	In addition to the information circulated to the Committee by the Scrutiny Manager on 22/12/16, including the Member briefing paper begging and homelessness: a) The Street Homelessness Prevention Team will continue to work to locate rough sleepers and carry out outreach sessions in areas of the city known to be hotspots, such as the city centre car parks, the High Street, parks and the Common. They will also respond to individual reports of rough sleepers from the public, other agencies and via the national Street Link reporting mechanism. Work to engage rough sleepers will continue to start as soon as they are found, to help them access hostel accommodation or other forms of housing if appropriate. Officers carry out assessments for accommodation from the day centre for single homeless people, and act as the gateway to contracted housing related support services.	

Date	Portfolio	Title	Action proposed	Action Taken	Progress Status
Page 31				<p>Those services are provided by Two Saints, Society of St. James and the Salvation Army, and they provide a total of 170 bed spaces as well as support for individuals aimed at tackling their often complex issues and increasing their life skills. For those who do not need support, or who are ready to move onto settled accommodation, there is also a private accommodation service which operates from the day centre, and works with landlords to provide access to private rented accommodation. In addition to these services, there is a Homelessness Healthcare team who provide primary care services for homeless people, including mental health services. The providers work closely with other services, including substance misuse services, and the council's team carry out regular joint outreach with drug services targeting street beggars.</p> <p>b) The Council has liaised with the Society of St. James and Two Saints to establish an alternative giving scheme, whereby members of the public could text donations to these charities instead of giving money directly to beggars. The Council also developed and delivered a communications campaign during the spring and summer of 2016, including:</p> <ul style="list-style-type: none"> • Collaborative PR with the local charities 	

Date	Portfolio	Title	Action proposed	Action Taken	Progress Status
				<ul style="list-style-type: none"> • Poster campaign – including funding display of posters at JC Decaux sites in the city centre • Web banner and stories on the SCC site, and information on SCC homelessness web page • Information of the web pages of the charities • Promotion via Facebook and Twitter • E-alerts in City News, Community News and Events. <p>A multi-agency working group to coordinate future actions to include enforcement, support and communications will be set up in January 2017.</p>	